

# Biodiversity Net Gain Supplementary Planning Document

# **Adoption Statement**

20 July 2022

Simon Meecham

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## 1. Introduction

This statement is the 'Consultation Statement' for the Biodiversity Net Gain Supplementary Planning Document as required by the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended).

It sets out how the public and other stakeholders were consulted on the consultation draft Biodiversity Net Gain Supplementary Planning Document, provides a summary of the issues which were raised during the consultation, and how those issues have been addressed in preparing the final version of the document.

The document has been prepared in accordance with the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended). The relevant regulations relating to the consultation process are explained below.

Regulation 12: Regulation 12(a) requires the Council to produce a consultation statement before the adoption of the Supplementary Planning Document. This must set out who was consulted in preparing the document; a summary of the main issues raised by those individuals and organisations who responded, and how those issues have been addressed in the final version of the Supplementary Planning Document. This document is the 'Consultation Statement' for the adopted Supplementary Planning Document for the purposes of Regulation 12(a).

Regulation 12(b) requires the Council to publish the documents (including a 'consultation statement') for a minimum four-week period, to specify the date when responses should be received, and identify the address to which responses should be sent. The consultation statement that accompanied the draft Supplementary Planning Document set out that information.

Regulation 13: Regulation 13 stipulates that any person may make representations about the Supplementary Planning Document and that the representations must be made by the end of the consultation date referred to in Regulation 12. The consultation statement that accompanied the draft Supplementary Planning Document set out that requirement.

Regulation 35: Regulation 12 states that when seeking representations on a Supplementary Planning Document, documents must be made available in accordance with Regulation 35. This requires the Council to make documents available by taking the following steps:

- Make the document available at the principal office and other places within the area that the Council considers appropriate;
- Publish the document on the Council's website.

These measures were undertaken as part of the consultation on the draft Supplementary Planning Document, subject to the Government regulations and guidance in force to limit the transmission of Covid-19.

## 2. Details of how the consultation was undertaken

The impact of this Supplementary Planning Document is countywide and this is Buckinghamshire Council's first countywide Supplementary Planning Document to be adopted. The following statement was published to notify the public on how to make representations and the consultation statement notes what consultation had taken place prior to the draft being put to public consultation.

# 2.1. Statement of Representations Procedure and Consultation Statement

# STATEMENT OF REPRESENTATIONS PROCEDURE AND CONSULTATION STATEMENT

Last updated: 18 February 2021 by Simon Meecham, Lead Local Plan Consultant

Version: Final

**Biodiversity Accounting Supplementary Planning Document** 

### STATEMENT OF REPRESENTATIONS PROCEDURE

Planning and Compulsory Purchase Act 2004

The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended)

Buckinghamshire Council has published the Biodiversity Accounting Supplementary Planning Document for

# consultation from 17:00 19 February 2021 to 23:59 19 March 2021.

**Title of Document: Biodiversity Accounting Supplementary Planning Document** 

**Subject matter:** This Supplementary Planning Document is intended to guide developers and key organisations on the following:

1) To provide more detailed guidance regarding the implementation and interpretation of the following policies:

Local Plan	Policy Reference The policies are reproduced in full in Appendix 1	
Chiltern Core Strategy 2011	Policy CS24: Biodiversity	
South Bucks Core Strategy 2011	Core Policy 9: Natural Environment	
Vale of Aylesbury Local Plan 2013-2033 as Further Modified 2020	NE1: Biodiversity and Geodiversity (once adopted)	
Wycombe Local Plan 2019	Policy CP7: Delivering the Infrastructure to Support Growth Policy CP10: Green Infrastructure and the Natural Environment DM34: Delivering Green Infrastructure and Biodiversity in Development	
Delivery and Site Allocations Plan for Town Centres and Managing Development 2013	DM14: Biodiversity in Development	

2) This guidance, produced with advice from the Buckinghamshire and Milton Keynes Natural Environment Partnership, sets out how Biodiversity Accounting will be used to achieve Biodiversity Net Gain across Buckinghamshire. It sets out how the Council and those making planning applications will calculate the development impacts on biodiversity as part of their Buckinghamshire Council: Biodiversity Net Gain Adoption Statement

landscape plans and enables schemes to be devised to ensure that a net gain in biodiversity is delivered on site. The supplementary planning document and the relevant plan do not specify the percentage of net gain to be sought; this is deferred to the forthcoming Environment Act.

The requirements for a net gain in biodiversity do not undermine the existing range of protections outlined in planning policy and legislation for protected sites or for irreplaceable habitats. Accounting for biodiversity also does not replace the existing planning application requirements for ecological assessment and species surveys.

The consultation will run from 19 February 2021 to 19 March 2021. During this consultation period the Supplementary Planning Document will be available to view online on the Council's consultation portal.

Any comments on the Supplementary Planning Document, its Habitats Regulations Assessment or Strategic Environmental Assessment must be submitted in writing. Comments can be submitted:

- online through our planning consultation portal: <u>planning consultation portal</u>;
- via Your Voice Bucks to our planning consultation portal : Your Voice Bucks; or
- via email to <u>planningpolicyteam.bc@buckinghamshire.gov.uk.</u>

Representations may be accompanied by a request to be notified at a specified address of any further updates in the preparation of the Draft Supplementary Planning Document.

# STATEMENT OF ARRANGEMENTS FOR INSPECTION OF THE DRAFT SUPPLEMENTARY PLANNING DOCUMENT

Due to Covid 19 restrictions the Council cannot display a hard copy of the document in the Council offices or libraries. Due to limited numbers of staff being in the offices there is limited scope to provide hard copies. If a hard copy of the consultation material is necessary, please make the request through the Council's switchboard 0300 131 6000.

All representations should be clear on which documents and sections you are making the representation. It would be helpful if you could state the section number and paragraph number as relevant.

This will ensure that the Council has all the information needed to process any

representation you wish to make.

All comments on the Draft Supplementary Planning Document, the Strategic Environmental Assessment and the Habitats Regulations Assessment must be received no later than 11.59 PM on 19 March 2021.

After the end of the consultation period, any comments received will be considered by the Council and the Draft Supplementary Planning Document will be amended accordingly. Please note that all comments (including some of your personal details) will be made available for the public to view, and therefore cannot be treated as confidential. The Council's privacy statement can be found here at the end of this document.

#### **CONSULTATION STATEMENT**

Persons the local planning authority consulted when preparing the supplementary planning document.

This draft Supplementary Planning Document has been produced with advice from the Buckinghamshire and Milton Keynes Natural Environment Partnership. The Council engaged with this organisation and their working group: The Biodiversity Accounting Working Group.

This group helped to shape a model Supplementary Planning Document which this Supplementary Planning Document is based on. The working group included the Environment Agency, Natural England, Milton Keynes Borough Council, the Chilterns Conservation Board, Berkshire, Buckinghamshire and Oxfordshire Wildlife Trust and Buckinghamshire Council. Two Workshops also took place, the first with the same (and predecessor) organisations on the 29 November 2019 and a development management and planning policy focussed workshop on 12 May 2020.

A Habitats Regulations Assessment and Strategic Environmental Assessment have been prepared and consulted upon with the Environment Agency, Historic England and Natural England.

#### Summary of the main issues raised by those persons.

The organisations provided their advice and challenges in the writing of the model Supplementary Planning Document. Warwickshire County Council acted as a consultant to the working group Buckinghamshire Council: Biodiversity Net Gain Adoption Statement

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basing their advice on the experience they have had in running a biodiversity accounting scheme

since being part of a pilot programme in 2012-2014.

Matters raised included the accounting metric, offsetting, fees, the hierarchy for biodiversity gain

and the percentage of net gain compared to the current state of a development site.

Historic England commented:

Historic England agrees with the conclusion in the SEA Screening Report, February 2021 (Lepus

Consulting) that an SEA is not required for the Biodiversity Accounting Supplementary Planning

Document. This is because the Biodiversity Accounting Supplementary Planning Document does

not set new policy: it provides further detail to existing or forthcoming local plan policies,

specifically those set out in the table on p8 of the Consultation Draft Biodiversity Accounting

Supplementary Planning Document, Version 7, dated 25<sup>th</sup> January 2020.

Natural England commented:

SEA and HRA Screening

Based on the plan submitted, Natural England agree with the assessment that the Biodiversity

Accounting Supplementary Planning Document does not require an SEA or HRA.

Biodiversity Accounting Supplementary Planning Document

We welcome that overall priorities for biodiversity net gain including improved connectivity and

habitat creation have been set out in this document along with how applications will calculate the

impacts of development on biodiversity. In addition, we commend the ambitions of the

Supplementary Planning Document in reflecting the commitment to deliver the Government's 25

Year Environment Plan to create ecological links, networks and green corridors for nature and

people to enjoy.

Planning policies and supplementary planning documents:

The following documents/strategies could be added to the list of planning policies and

supplementary planning documents:

• Emerging Biodiversity Action Plan Forward to 2030; and

• Emerging Buckinghamshire Local Nature Recovery Strategy (LNRS).

Projects that provide opportunities for biodiversity gains could also be referenced in the

Supplementary Planning Document. This may include the following:

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- Roadside Verges for Wildlife; and
- Bucks Buzzing.

Clauses 95-99 of the Environment Bill 2020, will mandate the creation of LNRSs across England. Biodiversity Net Gain will provide the crucial financial incentive to deliver the emerging LNRS. As a result, we would recommend that the Supplementary Planning Document makes reference to the LNRS pilot for Buckinghamshire.

#### Biodiversity Accounting scheme:

We would like to raise the following with regards to biodiversity net gain receptor sites. Sites proposed for biodiversity offsetting must not already be serving as mitigation from previous development e.g. Suitable Alternative Natural Greenspaces (SANGs). Unless however, net gain is providing additional enhancements to the site that are not required for the existing mitigation/SANG. If you need any specific clarification on this, please speak to us directly.

The Environment Agency did not comment.

#### How those issues have been addressed in the supplementary planning document?

The working groups and the workshops have helped to shape the model Supplementary Planning Document and in turn the drafting of this Supplementary Planning Document. The references made by Natural England, but excluding the projects, have been added to the draft Supplementary Planning Document for consultation 19 February 2021 – 19 March 2021.

## **Privacy and Planning Policy and Compliance**

Buckinghamshire Council's Planning Policy and Compliance team collects, uses and is responsible for certain personal information about you.

When we collect personal information we are regulated under the General Data Protection Regulation which applies across the European Union (including in the United Kingdom) and we are responsible as 'controller' of that personal information for the purposes of those laws.

If you have questions about data or privacy please contact our Data Protection Officer can be contacted at Buckinghamshire Council, The Gateway, Gatehouse Road, Aylesbury, HP19 8FF or email <a href="mailto:dataprotection@buckinghamshire.gov.uk">dataprotection@buckinghamshire.gov.uk</a>.

The personal information we collect:

#### Information collected by us

The work for which we collect personal information includes:

- producing, reviewing and monitoring planning policy and guidance documents (these include local plans, neighbourhood plans and supplementary planning documents, and non-statutory supplementary planning guidance)
- keeping registers such as the self-build and custom housebuilding register and brownfield land register
- monitoring development
- producing a housing and economic land availability assessment and, from time to time, undertaking a "call for sites" and other evidence-based reports as appropriate
- collecting, spending and administering the community infrastructure levy
- responding to allegations of unlawful development

In order to fulfil these functions, it is necessary that we collect the following personal information:

- your name
- your phone numbers
- your email address
- your home address

At times, we may need you (or you may want) to supply other personal information such as your date of birth, marital status, gender, ethnic status, information on family members, medical, health or details on vulnerabilities and financial information regarding yourself or your existing or proposed business interests.

The type of information we collect will depend on the nature of the enquiry and we will never ask for more personal data than is necessary in order to deal with your enquiry or response on planning documents.

#### Information collected from other sources

We also obtain personal information from:

- other services within Buckinghamshire Council
- other government partners and agencies
- other third-party partners

#### How we use your personal information

In order to ensure that we are able to deliver the highest quality service to you, we use your personal information in the following ways:

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- for the purposes of the production, review and monitoring of planning policy documents, including local plans, Supplementary Planning Documents and neighbourhood plans
- for the purposes of undertaking a referendum in relation to a neighbourhood plan
- for the purposes of keeping and updating registers, such as self-build and custom housebuilding registers and brownfield land registers
- for the purposes of making development management decisions, including the determination of planning applications and planning appeals, and producing planning agreements

#### Who we share your personal information with

In order to carry out the above activities in an efficient way, we routinely share personal data with other service departments within Buckinghamshire Council, such as the Development Control, Electoral, Economic Development, Finance, Housing and Legal. We may also share personal data with other government partners and agencies, such as:

- · the District Valuer
- Environment Agency
- Historic England
- Natural England

In relation to statutory plan-making processes we may share your personal data with independent planning inspectors and examiners. This data sharing enables us to ensure the best service is delivered.

We do not anticipate that our data-transferring arrangements will involve a transfer outside of the European Economic Area (EEA). We do not sell your information to other organisations. We will not share your personal information with any other third party.

On occasion we may be required to share personal information with law enforcement or other authorities if required by applicable law. Where this occurs we will ensure that appropriate safeguards are in place.

#### Whether information has to be provided by you and, if so, why?

The provision of the personal data (as set out above) is required from you to enable us to deliver our services. We will inform you at the point of collecting information from you whether you are required to provide the information to us.

Failing to provide information may result in:

- us not being able to consult with you or deal with a response you have made in relation to a draft planning policy document
- you not being able to participate in a referendum in relation to a neighbourhood plan

- you not being included on a register, such as self-build and custom housebuilding registers or brownfield land register
- your views not being taken into account in development management decisions.

#### How long your personal information will be kept

We will hold the personal data provided by you until the relevant matter is concluded. In the case of planning policy documents, we may keep personal data until the relevant document is superseded. For auditing and accountability purposes we routinely hold information for a period of six years from conclusion or resolution of a matter, or longer if we have an obligation to retain this information.

#### Reasons for collecting and using your personal information

We rely on planning legislation (such as regulations relating to consultation on planning policy documents and the collection, administration and spending of CIL) as the lawful basis on which we collect and use your personal data.

#### Redaction ('blanking things out')

We are required, as a part of the process of developing planning policies, neighbourhood plans, and other documents, to publish any responses received to consultations.

We operate a policy where we routinely redact the following details before making forms and documents available online:

- personal contact details (e.g. telephone numbers and email addresses)
- signatures
- special category data (e.g. information about health conditions or ethnic origin)
- information agreed to be confidential

If you are submitting information which you would like to be treated confidentially or wish to be specifically withheld from the public register, please let us know as soon as you can - ideally in advance of your submission. The best way to contact us about this issue is by email: <a href="mailto:planningpolicyteam.bc@buckinghamshire.gov.uk">planningpolicyteam.bc@buckinghamshire.gov.uk</a>.

#### **Complaints and problems**

If you need to make a complaint specifically about the way we have processed your data, you should email us at <a href="mailto:dataprotection@buckinghamshire.gov.uk">dataprotection@buckinghamshire.gov.uk</a>.

2.1 Details of the consultation were sent to key stakeholders including organisations registered on the planning consultation database, town and parish councils, neighbouring local authorities, developers, housing associations, local environmental groups, and government agencies. The Supplementary Planning Document was also made available on the Council's website. A link to the consultation was published on dedicated Buckinghamshire Integrated Care Partnership Your Voice Bucks consultation website. This publishes all Partnership's community engagement and consultation activities in one place.

During the consultation, details of the consultation were posted at regular intervals on the Council's social media accounts.

The full list of measures taken to publicise the consultation are set out below:

- The statutory 28 days'-notice was published on the Council's website for the key decision to consult.
- The consultation was listed on the home page of the Your Voice Bucks website.
- The council's homepage provided links to the public consultations points and to the consultation portal.
- All statutory and prescribed bodies were sent a link to the consultation portal.
- All agents and residents on the Council's Planning Policy database were sent either a link the consultation database or a letter advising them of the consultation.

## 2.2. Copy of consultation letter.

Your Voice Bucks Consultation web text and letter / email text

#### **Dates**

19 February – 19 March 2021

#### Contact

Planning Policy Team

planningpolicyteam.bc@buckinghamshire.gov.uk

0300 131 6000

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#### Overview

We invite you to take part in our public consultation on the Biodiversity Accounting Supplementary Planning Document (February 2021).

The Environment Bill is due to be enacted in winter 2021. From this, is it is expected that biodiversity net gain will be a mandatory requirement on all local planning authorities within two years of the commencement of the Act. This Supplementary Planning Document and other resource measures will enable the council to commence its biodiversity net gain scheme in advance of the mandatory provision.

The Supplementary Planning Document provides guidance to implement the adopted biodiversity policies in the Wycombe Local Plan, Wycombe Delivery and Site Allocations Plan, Chiltern Core Strategy and the South Bucks Core Strategy. #If the Vale of Aylesbury Local Plan is adopted, this Supplementary Planning Document will be presented to the Council's Cabinet, to be adopted for the north and central planning areas, giving complete coverage for Buckinghamshire.

The Biodiversity Accounting Supplementary Planning Document sets out:

- Net gain requirements which are tailored to be in-line with the Environment Act;
- A Biodiversity Accounting Tool (how to measure existing and a net gain in biodiversity though the use of a metric);
- A mitigation hierarchy (avoidance, on site mitigation, restoration and compensation, followed by offsite mitigation); and
- Details of biodiversity accounting financial contributions.

#### How to get involved

To take part in the consultation, you can let us have your views by;

- completing the online consultation survey emailing us at <a href="mailto:planningpolicyteam.bc@buckinghamshire.gov.uk">planningpolicyteam.bc@buckinghamshire.gov.uk</a> or King George V House, King George V Road, Amersham, Buckinghamshire. HP6 5AW
  - writing to us at Biodiversity Accounting Supplementary Planning Document consultation,
    Planning Policy Team. If you need the consultation survey in another format, please
    email us on <u>planningpolicyteam.bc@buckinghamshire.gov.uk</u> or phone us on <u>0300 131</u>
    6000

#### What happens next

The Council will consider the responses it receives to this consultation and review the contents of the Supplementary Planning Document. Following any amendments, we will put forward the final draft for adoption as an approved Supplementary Planning Document.

#### **Privacy**

We will use the information you provide only for the purpose of this consultation. We will store the information securely in line with data protection laws and will not share or publish any personal information. Please visit the <a href="Privacy page">Privacy page</a> to read our full privacy notice.

Simon Meecham
Lead Local Plan Consultant
On behalf of
Steve Bambrick
Director, Planning & Environment
Planning, Growth & Sustainability Directorate
Buckinghamshire Council
planning.policy.csb@buckinghamshire.gov.uk

#Note that the Vale of Aylesbury Local Plan was adopted in September 2021 prior to this Supplementary Planning Document being adopted therefore Cabinet agreed that the Supplementary Planning Document should be adopted for the whole of the Council's administrative area in July 2022.

#### 2.3. Press Release for the Consultation

New guidance to enhance biological diversity.

Buckinghamshire Council is going further in its commitment to preserve and improve Buckinghamshire's environment. The Council is working with partners to tackle climate change and its causes; reducing the county's carbon footprint and delivering environmental net gain.

As part of this commitment, the Council has drafted guidance to ensure developers increase biological diversity on their development sites.

Biological diversity, otherwise known as biodiversity is the richness and variety of plant and animal species within habitats, including previously developed land, fields, hedgerows and rivers.

Humans need a diversity of species for food production, climate change adaptation, flood regulation, crop pollination and enhancing human mental and physical well-being.

Using the guidance, developers will need to calculate the biodiversity on the existing site, and design their scheme to ensure there is a greater diversity on the site once completed.

A public consultation on this draft guidance runs from 19 February until 19 March 2021.

Responses can be made using the consultation portal, which can be accessed through 'Your Voice Bucks', in writing, or by email, before 23:59pm on 19 March 2021.

Cllr Warren Whyte, Buckinghamshire Council Cabinet Member for Planning & Enforcement, commented; "We need a natural world that is complex, resilient, thriving, and full of variety. While Buckinghamshire is growing to accommodate more people, we need to ensure that the natural world can cope with any changes we make. By introducing this guidance on the measurement and improvement of biodiversity on development sites the council demonstrates its commitment to preserve and improve Buckinghamshire's environment."

#### **Notes to Editor**

The web address for this consultation is: <a href="https://yourvoicebucks.citizenspace.com/">https://yourvoicebucks.citizenspace.com/</a>
Or directly

https://aylesburyvaledc.oc2.uk/

The email address for this consultation is: <a href="mailto:planningpolicyteam.bc@buckinghamshire.gov.uk">planningpolicyteam.bc@buckinghamshire.gov.uk</a>
The postal address is:

Planning Policy, Biodiversity Accounting, King George V House, King George V Road, Amersham, Buckinghamshire. HP6 5AW

Contact us at <a href="mailto:communications@buckinghamshire.gov.uk">communications@buckinghamshire.gov.uk</a> (monitored during office hours). For urgent Out Of Hours enquiries call 07825 430 978

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## 3. Consideration of Representations and Modifications

#### **Consultation Response**

The Council is enabling biodiversity off-site rather than ensuring it is on site.

#### **BC** Response

This formed the bulk of objections - that off-site mitigation should not be allowed.

The Council's position remains that its preference is for biodiversity net gain to be **on** site. Flow charts, text and options have been made clearer and an illustration is provided to show how net gain on site can be achieved by iterating the design of the development.

#### Modification

Provision of replacement flowcharts and illustrations.

The Supplementary Planning Document is just added bureaucracy.

The Supplementary Planning
Document provides guidance on
how to achieve biodiversity net
gain in Buckinghamshire. It
guides applicants on the
processes to enable net gain to
be achieved within
Buckinghamshire.

None

More information is required on monitoring.

Further information on monitoring has been added.

Information has been enhanced on monitoring.

The Council should ask for a minimum of 20% net gain.

The Supplementary Planning
Document cannot require a
specific percentage of net gain
because it is a guidance
document. A percentage would
usually be set out in legislation

None

Consultation Response	BC Response	Modification
	or in a Local Plan. Whilst all current Local Plans in Buckinghamshire support net gain, none provide a minimum percentage. The document defers to the Environment Act	
The Cumplementer, Diaming	on this matter.	Dragossos
The Supplementary Planning Document should only be in place when there is a mechanism in place to determine planning applications on net gain.	The Council has taken this on board and aligned the implementation programme alongside the Supplementary Planning Document for consideration by the Council's Cabinet.	Processes aligned for decision making and implementa tion.
The Council should consider micro-farms to aid biodiversity.	The Supplementary Planning Document does not restrict any options for net gain.	None
Why exclude nationally significant infrastructure?	Since the consultation took place, the government has added this type of development to the need for net gain.	None
The title of the document could be confusing to some – Biodiversity Accounting? Perhaps change to Biodiversity Net Gain.	Agreed, the title has been amended	Title changed to Biodiversity Net Gain.

# 4. Adoption Statement

#### **ADOPTION STATEMENT - 20 July 2022**



Biodiversity Net Gain Supplementary Planning Document.

The Town and Country Planning (Local Planning) (England) Regulations 2012

In accordance with Regulations 11 and 14 of the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended), notice is hereby given that Buckinghamshire Council adopted the **Biodiversity Net Gain** Supplementary Planning Document on 20 July 2022.

This document was prepared to support the implementation of policies in the Wycombe Local Plan 2019, the Wycombe Delivery and Site Allocations Plan for Town Centres and Managing Development 2013, the Vale of Aylesbury Local Plan 2021, the South Bucks Core Strategy 2011 and the Chiltern Core Strategy 2011. The document provides guidance on the implementation of Biodiversity Net Gain in Buckinghamshire.

Any person with sufficient interest in the decision to adopt the Supplementary Planning Document may apply to the High Court for permission to apply for judicial review of that decision. Any such application must be made promptly and in any event not later than 3 months after the date on which the SPD was adopted.

The Biodiversity Net Gain Supplementary Planning Document is available to view at:

https://www.buckinghamshire.gov.uk/planning-and-building-control/planning-policy/local-development-plans/local-planning-guidance/

The Biodiversity Net Gain Supplementary Planning Document is also available to view at:

King George V House Queen Victoria Road The Gateway
King George V Road High Wycombe Gatehouse Road
Amersham Buckinghamshire Aylesbury
HP6 5AW HP11 1BB Buckinghamshire

**HP19 8FF** 

Simon Meecham, Lead Local Plan Consultant on behalf of Steve Bambrick, Director, Planning & Environment, Buckinghamshire Council

Contact: Simon.Meecham@Buckinghamshire.gov.uk

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